

## Message Text

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ACTION EUR-12

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INFO USCINCEUR  
CINCUSAREUR  
CINCUSNAVEUR  
CINCUSAFE  
USNMR SHAPE  
AMEMBASSY ANKARA  
AMEMBASSY BONN  
AMEMBASSY ROME

C O N F I D E N T I A L USNATO 6952

E.O. 11652: GDS  
TAGS: MARR NATO  
SUBJ: DPC DISCUSSION OF SLICE 26, AGENDA ITEM II, 17 DEC 75

REF: DPC/D(75)27

SUMMARY. GERMANY LIFTED ITS RESERVATION AND TURKEY CHANGED ITS RESERVATION TO THE POSITION OF SEEKING A CONFIRMATION WHICH SHOULD ARRIVE SHORTLY. THE ITALIANS MAINTAINED THEIR RESERVATION BUT ARE EXPECTED TO GIVE IN BY THE TIME OF THE NEXT DPC MEETING. ALTHOUGH THE CHAIRMAN (DEPUTY SYG PANSA) DID NOT ASK FOR A DECISION THIS WILL PROBABLY COME WITHOUT FURTHER DPC DISCUSSION. END SUMMARY.

1. THE CHAIRMAN (PANSA) INTRODUCED THE SUBJECT WITH A BRIEF SUMMARY THAT STRESSED THE PROBLEMS THE NATO MILITARY AUTHORITIES FACE (MNAS) AS A RESULT OF THE CURRENT FUNDING SHORTFALL AND THAT  
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REFERRED TO THE FAILURE OF THREE NATIONS TO ACCEPT THE RESULTS OF THE MILITARY REASSESSMENT OF SLICE 26. HE DESCRIBED INFRA-STRUCTURE AS AN OUTSTANDING EXAMPLE OF NATO COOPERATION AND REMINDED THE THREE NATIONS IN QUESTION THAT THE MNCS HAD

AGREED TO CONSIDER AUTOMATICALLY ANY DEFERRED PROJECTS FOR POSSIBLE INCLUSION IN LATER SLICES. THE CHAIRMAN ALSO NOTED THE CHANGE IN THE TURKISH POSITION FROM A RESERVATION TO A POSITION OF SEEKING A CONFIRMATION.

2. THE ITALIAN REP (FERRARI) WENT DIRECTLY TO THE POINT WHICH IS OF GREATEST CONCERN TO THE ITALIANS --I.E., THEIR FAILURE TO GET WHAT THEY REGARD AS THEIR SHARE OF THE EUROPEAN DEFENSE IMPROVEMENT PROGRAM (EDIP). HE SAID THAT IF THE SLICE XXVI PROGRAM WERE ACCEPTED AS PROPOSED, ITALY WOULD NOT BE ABLE TO ATTAIN ITS EDIP GOALS FOR AIRCRAFT SHELTERS; THEREFORE, THEY WOULD CONTINUE TO INSIST THAT AT LEAST THE IAU 5.9 MILLION EDIP BALANCE BE USED FOR NEW AIRCRAFT SHELTER PROJECTS. HE ALSO REPEATED THE BASIC ITALIAN CHARGE THAT THE REVISION OF SLICE 26 RESULTED IN QUOTE SERIOUS PREJUDICE AGAINST THE SOUTHERN REGION AND PARTICULARLY AGAINST ITALY UNQUOTE. ALL MAJOR SLICE 26 PROJECTS FOR THE ITALIAN ARMED FORCES HAD BEEN CONCELED AND IT WAS THE VIEW OF HIS AUTHORITIES THAT THIS POLICY CONTRADICTED THE RECOMMENDATIONS OF THE DPC AND PREVIOUS SHAPE POLICY. ITALY THEREFORE FORMALLY ASKED THAT SLICE 26 BE REVISED TO TAKE THE SOUTH AND ITALY INTO ACCOUNT.

3. THE GERMAN REP (DCM BOSS), REFERRING TO THE GERMAN RESERVATION, POINTED OUT THAT CONTINUED OPERATION OF THE NATO PIPELINE IN GERMANY WOULD DEPEND ON THE FULFILLMENT OF THE LAENDER LEGISLATIVE REQUIREMENT FOR THE INSTALLATION OF SAFETY DEVICES. GERMANY COULD THEREFORE NOT ACCEPT THE SHAPE OPINION THAT THE RELEVANT SLICE 26 PROJECT IS OF INSUFFICIENT PRIORITY. GERMANY WOULD LIFT THE RESERVATION IN THE INTERESTS OF UNANIMITY, BUT HE WARNED THAT THE PROJECT CANNOT BE NATIONALLY FINANCED AND THAT A SUSPENSION OF PIPELINE OPERATION IN GERMANY MUST BE CONSIDERED A FEAL POSSIBILITY. HE HOPED THAT THE REQUIREMENT WOULD BE FORMALLY RECOGNIZED AND THAT THE NECESSARY FUNDS WOULD BE PROGRAMMED IN SLICE 27. THE CANADIAN PERMREP (MENZIES) REMARKED THAT NATIONAL DEFENSE INSTALLATIONS IN CANADA ARE IMMUNE FROM PROVINCIAL LEGISLATIVE ACTION, PARTICULARLY POST FACTO ACTION. THE GERMAN REP CONFIRMED THAT THIS IS NOT THE CASE IN GERMANY.  
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4. THE TURKISH REP (DCM ALP) OBSERVED THAT HIS RESERVATION INVOLVED MATTERS TOO TECHNICAL TO BE SOLVED IN THE DPC. IMPROVEMENTS TO ANTALYA AIRFIELD CONTINUES TO BE A HIGH PRIORITY FOR TURKEY, AND THEY ARE PREFINANCING THE WORK. THEY WERE, HOWEVER, PREPARED TO REEXAMINE THEIR POSITION ON SLICE 26 AND HE COULD ACCEPT A DECISION SUBJECT TO CONFIRMATION.

5. THE MILITARY COMMITTEE REP (DEPUTY CHAIRMAN GEN COLLADAY) REMAINED THE DPC THAT THE ORIGINAL SLICE 26 WAS BASED ON NMA EXPECTATIONS OF A MUCH HIGHER FIVE-YEAR CEILING. THE LIMITATION TO IAU 400 MILLION FORCED THE NMAS TO THOROUGHLY REEXAMINE THEIR REQUIREMENTS AND PRIORITIES. HE THEN REFERRED TO THE SACEUR COMMENTS IN THE SHAPE TRANSMITTAL TO THE MIOITARY COMMITTEE OF THE RESULTS

OF THEIR REVIEW OF THE FIVE-YEAR PLAN. GEN HAIG HAD POINTED OUT THAT UNDER THE CURRENT RESTRICTIONS HIS PROGRAM COULD ONLY BE BALANCED IN TERMS OF THOSE HIGH PRIORITY PROJECTS WHICH SUPPORTED OVERRIDING MISSION PRIORITIES. THE FIVE-YEAR PROGRAM AS IT NOW STOOD COULD NOT POSSIBLY SATISFY ALL OPERATIONAL REQUIREMENTS AND WAS INCONSISTENT WITH THE APPROVED NATO FORCE GOALS. HE CONCLUDED BY POINTING OUT THAT, WHILE TWO RESERVATIONS (ITALY AND TURKEY) HAD BEEN PLACED ON SLICE 26 IN THE MILITARY COMMITTEE, NO COUNTRY HAD DIRECTLY CHALLENGED THE MILITARY PRIORITIES. ALL DEFERRED PROJECTS WOULD BE AUTOMATICALLY CONSIDERED FOR PROGRAMMING IN LATER SLICES.

6. THERE WAS THEN A BRIEF EXCHANGE IN WHICH THE CHAIRMAN REITERATED THAT QUOTE THE GUIDING LIGHT SHOULD BE THE MILITARY PRIORITIES UNQUOTE, TO WHICH THE TURKISH REP AGREED BUT THEN ADDED THAT HIS AUTHORITIES BELIEVED THAT LARGER (PRESUMABLY ACE-WIDE) PROJECTS SHOULD BE STRETCHED OUT IN ORDER TO LEAVE ROOM IN EACH SLICE FOR THE SMALLER PROJECTS OF IMMEDIATE NATIONAL INTEREST. THE ITALIAN REP (NOW CATALANO) SAID HE FELT OBLIGED TO RECALL THAT HE WAS ON THE STAFF OF HIS PRIME MINISTER AT THE TIME THAT EDIP WAS LAUNCHED, AND THAT ITALY HAD MADE UP THE MISSION PORTION OF ANOTHER COUNTRY'S EDIP SHARE. (THIS WAS PRESUMABLY INTENDED TO REINFORCE THE ITALIAN ARGUMENT THAT THEY WERE NOT GETTING A FAIR RETURN ON THEIR EDIP INVESTMENT). COMMENT: WHAT HE DID NOT SAY WAS THAT ITALY HAD DELAYED IMPLEMENTATION OF AIRFIELD SECURITY MEASURES (ASM) PROJECTS FOR INTERNAL REASONS AND THAT EDIP HAD MEANWHILE RUN OUT OF CONFIDENTIAL

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MONEY.) END COMMENT.

7. THE NORWEGIAN REP (BUSCH) THEN MADE THE FIRST OF A SERIES OF NATIONAL STATEMENTS OPENLY CRITICAL OF THE WAY THE THREE RECALCITRANT COUNTRIES HAD USED THEIR RESERVATIONS. HE SUPPORTED THE NEED FOR QUOTE DUE ATTENTION TO MILITARY PRIORITIES UNQUOTE AND SUGGESTED THAT QUESTIONS OF BALANCE COULD BE BETTER DEALT WITH IN THE CONTEXT OF THE FULL FIVE-YEAR PROGRAM. THE BELGIAN REP (DE STAERCKE) THEN PROPOSED THAT SINCE NO ONE HAD CHALLENGED THE MILITARY PRIORITIES THAT PERHAPS THE DPC COULD LOOK AT THE POLITICAL CONSIDERATIONS. HE POINTED OUT THAT ALL COUNTRIES MIGHT FEEL EMBOLDENED TO START CHALLENGING MILITARY PRIORITIES USING THE ITALIAN POSITION AS A PRECEDENT. HE THEN SCOLDED THE ITALIANS FOR LOOKING ONLY AT SLICE 26 WHEN A REVIEW OF ALL SLICES WOULD PROBABLY SHOW THAT THE ITALIANS TEND TO GET MORE THAN THEIR SHARE. HE CONCLUDED BY SAYING THAT QUOTE IF WE DO NOT PROTECT THE MILITARY CRITERIA THE PROGRAM WOULD BE A SIEVE UNQUOTE.

8. BRUCE (US) REMARKED THAT EACH NATION MUST INEVITABLY BE SOMEWHAT DISSATISFIED WITH WHAT IT GETS IN ANY PARTICULAR SLICE. HE POINTED OUT THAT THE US MIGHT HAVE OBJECTED TO THE LOSS OF ITS AIRCRAFT SHELTER PROJECTS IN THE FIVE-YEAR REVIEW BUT

HAD CHOSEN TO SUPPORT THE MILITARY DECISION. HE THEN DREW ON TEXT PROPOSED IN USNATO 5894 AND APPROVED IN STATE 260327. THE UK (KILLICK) AND CANADIAN (MENZIES) REPS ALSO WEIGHED-IN ON THE SAME POINTS AND PARTICULARLY EMPHASIZED THE FACT THAT THEY ALWAYS CONTRIBUTE A GOOD DEAL MORE THAN THEY RECEIVE IN PROJECTS.

9. THE ITALIAN REP AGREED TO CONVEY THE SENSE OF THE DISCUSSION TO ROME, BUT HE FELT THAT HIS AUTHORITIES MIGHT INSIST ON AT LEAST THE PROGRAMMING OF THE EDIP BALANCE OF IAU 5.9 MILLION. THE CHAIRMAN CONCLUDED THAT THE DPC WAS NOT READY FOR A FINAL DECISION, THUS POSTPONING FINAL ACTION TO THE FIRST MEETING OF THE NEW YEAR. THE DPC AGREED THAT THIS MATTER NEED NOT COME BACK TO THE COMMITTEE IF, AS HOPED BY THE MAJORITY, THE ITALIAN AUTHORITIES WERE SWAYED INTO REMOVING THEIR RESERVATION. BRUCE

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